

2024

Lanarkshire MAPPA Annual Report 2024

Information
Sharing

Partnership
Working

Reduced
Risk

Safer
Communities



Table of Contents

1. Introduction 3

2. What is MAPPA and how does it operate in Lanarkshire? 5

3. Progress Report on Business Plan 2023/24 8

4. Statistical Information 10

5. Future Business Plan 2024 /2025 16

6. Glossary 19

1. Introduction



Welcome to the seventeenth annual report for the Multi Agency Public Protection Arrangements (MAPPA) operating in the Lanarkshire area.

This is my third annual report as MAPPA Strategic Oversight Group (SOG) chair having originally taken on the role in May 2017 and then again in 2020/21. That latter period coincided with the 'first lockdown' due to Coronavirus and a lot has changed since then. Many of us have returned to a 'new normal' way of working following the restrictions imposed because of the pandemic. Whether that new norm means home or office-based, or a form of hybrid-working, throughout these challenging times and changes MAPPA partners in the Lanarkshire area have continued to work collaboratively to manage those who pose a risk to the community.

The Multi-Agency Public Protection Arrangements (MAPPA) established by section 10 of the Management of Offenders etc. (Scotland) Act 2005, provide a national framework for jointly establishing arrangements to assess and manage risks posed by certain categories of offender, namely;

- Registered Sex Offenders,
- Restricted Patients and
- Offenders assessed as posing a risk of serious harm (this may include terrorist or terrorism-risk offenders)

The fundamental purpose of MAPPA is public safety and the reduction of serious harm. The introduction of MAPPA across Scotland in April 2007 gave a consistent approach to the management of offenders across all local authority and police areas, providing a framework for assessing and managing the risk posed by such offenders.

Despite the many challenges over the last 12 months, MAPPA has remained committed to managing the risks posed by all those offenders subject to the legislation. Every effort is made to ensure the effective deployment of resources, within the context of more people with convictions being managed through MAPPA alongside the increasingly significant financial pressures facing local communities, voluntary and charitable organisations and indeed every public sector body and aspect of society.

This report will give feedback on the commitments made in our business plan for 2023/24 as well as outlining our commitment to progress and address significant future challenges, as outlined in our business priorities for the year ahead. Through all of this we continue to place public protection at the top of our agenda.

During the last 12 months the partnership working across all the disciplines of public protection, (Child Protection, Adult Support & Protection, Violence Against Women and Girls) including links

with the Alcohol and Drug Partnership and Community Justice, has been strengthened with a more integrated approach resulting in joint training events and seminars being held to showcase and examine the interaction often evident between these different but connected arenas. As highlighted later in this report, the MAPP_A Learning Disability event in March 2023 was a good example of that collaborative working. We are committed to building on our existing practices to further improve the interaction between each of these frameworks, therefore, over the next 12 months we will continue to build on what we have achieved and further joint events are already planned for 2024/5. Within the current and financially challenging environment it also makes sense not only to maximise public protection but to strive to achieve more and use our collective resources to best effect.

Despite the numerous challenges over the last few years I firmly believe that Lanarkshire MAPP_A has risen to these and will continue to work collaboratively to ensure the high standards we have set are maintained and, where possible, improved. When we become aware of where practice could be improved we have endeavoured to learn from this. During the last 12 months we have not undertaken any Significant Case Reviews but have ensured where such reviews are undertaken, the findings are scrutinised and the learning shared across Lanarkshire partners. This drive for continuous improvement through partnership working has been prevalent in Lanarkshire for many years now and although the number of people with convictions managed through MAPP_A continues to increase the rate of re-offending still remains low.

As my tenure as the Strategic Oversight Group chair will come to an end in the next 12 months and my colleague Martin McGhee, Detective Superintendent, Lanarkshire Division, Police Scotland will assume the Chair role, I would also like to take this opportunity to pass on my personal thanks to a number of people.

Firstly, I would like to take this opportunity to convey my personal thanks and gratitude to all staff involved in MAPP_A, particularly front-line staff in Health, Prisons, Housing, Social Work, Education, Police and Addictions. I am frequently impressed by the high quality of work and professionalism that staff bring to the challenging task of effectively supervising high risk offenders and helping to keep communities safe. I would also like to acknowledge the excellent service provided by the administrative staff in each of the agencies who support this effort.

Equally, the contribution from third sector and voluntary organisations is hugely important and I'd like to express my thanks to all those personnel working alongside statutory agencies to help keep our communities safe. As recent years have shown, key workers come in many guises however the contribution of each and every one is crucial to ensure public safety.

Although there continues to be significant challenges ahead in managing increasing numbers of people who require management through the MAPP_A all agencies remain committed to continuously improving the collaborative approach that has been prevalent in Lanarkshire over the last 17 years. By continuing to work smarter together, being innovative and strengthening existing partnerships I'm confident that these challenges will be met.

Liam Purdie

Chief Social Work Officer (Head of Children and Justice Services), South Lanarkshire Council and

Lanarkshire MAPP_A Strategic Oversight Group Chair

May 2024

2. What is MAPPA and how does it operate in Lanarkshire?

MAPPA stands for **Multi-Agency Public Protection Arrangements** – a set of arrangements established by Police, Local authorities, the National Health Service and Health Boards and the Scottish Prison Service (SPS) (known as responsible authorities) to assess and manage the risk posed by sexual and violent offenders.

The principles that govern MAPPA are simple:

- Identify those who may pose a risk of harm
- Share relevant information about them
- Assess the nature and extent of that risk
- Find ways to effectively manage the risk, using available resources most efficiently, to protect the public and reduce further harm.

Statutory basis

Sections 10 and 11 of the Management of Offenders etc. (Scotland) Act 2005 (the Act) provide the statutory basis for the operation of MAPPA. MAPPA in itself is not a statutory development but a means of the SPS, Local authorities and Police to “jointly establish arrangements for the assessment and the management of risks posed by certain categories of offenders”. The above agencies are considered “responsible authorities” and have specific responsibilities under the legislation. In addition, the Health Board(s) are also considered to be a responsible authority in relation to mentally disordered offenders.

In terms of the Local Authority, although most action will be taken by Social Work Resources, primarily Justice Services, it is the authority *as a whole* that holds the responsibilities and therefore there is an expectation that different local authority functions will work together to meet the corporate responsibility.

Therefore, although the responsibility for the joint arrangements within a local authority lies primarily with the Chief Social Work Officer, other local authority services such as education and housing also have key responsibilities in relation to this function.

The Police Service of Scotland is responsible for the operation of the Sex Offender Notification Requirements (SONR). They will normally be the responsible authority for those registered sex offenders (RSO's) who are not subject to statutory supervision by the local authority. In cases where the statutory supervision ends, but the RSO is still subject to SONR, the police will become the lead responsible authority.

The Scottish Prison Service is the responsible authority for relevant offenders whilst they are in custody and during periods of home leave.

Health boards are a responsible authority in relation to the assessment and management of mentally disordered offenders and restricted patients who meet the criteria in section 10(1) of the 2005 Act.

Furthermore, Sections 10(3) and (4) of the Act stipulates that in establishing and implementing the joint arrangements, the responsible authorities must act co-operatively with the duty to co-

operate agencies, who will be specified by the Scottish Parliament. Co-operation specifically includes the duty to share information.

A variety of agencies have been identified as having a duty to co-operate, including registered social landlords, G4S (the company responsible for electronic monitoring) and the Scottish Children's Reporter Administration (SCRA). The Health Board is also considered a duty to co-operate agency in circumstances where the offender is not mentally disordered.

Strategic Oversight

The Lanarkshire MAPP_A Strategic Oversight Group (SOG) meets regularly and monitors and reviews how the MAPP_A arrangements are working in this area. Chaired by the Head of Children and Justice Services, Social Work Resources, or equivalent from partner organisations, permanent members include senior representatives of South Lanarkshire Council, North Lanarkshire Council, Police Scotland, NHS Lanarkshire, NHS Greater Glasgow & Clyde and the Scottish Prison Service.

Who is subject to MAPP_A?

There are different categories of offenders who are subject to MAPP_A:

Category 1 - Registered Sex Offenders (RSOs)

Offenders convicted of an offence listed in Schedule 3 to the Sexual Offences Act 2003 and required to comply with the sex offender notification requirements (SONR) set out in Part 2 of the 2003 Act. Also, those made subject to a Sexual Offences Prevention Order (SOPO) or are convicted of a breach of a Risk of Sexual Harm Order (RSHO).

Note: The Sexual Offences Prevention Order (SOPO) and a Risk of Serious Harm Order (RSHO) were replaced by Sexual Harm Prevention Orders (SHPOs), and Sexual Risk Orders (SROs) respectively with effect from 31 March 2023 under sections 10 to 40 of the Abusive Behaviour and Sexual Harm (Scotland) Act 2016.

Mentally Disordered Restricted Patients

This category of offender comprises those subject to any of the following orders or directions:

- Patients who are detained following conviction under section 57A and section 59 of the Criminal Procedure (Scotland) Act 1995;
- Patients who are detained under section 57(2)(a) and (b) of the Criminal Procedure (Scotland) Act 1995 Compulsion Order with a Restriction Order (CORO) following a finding of unfitness for trial or acquittal by reason of mental disorder;
- Prisoners detained in hospital on a Hospital Direction under section 59A of the Criminal Procedure (Scotland) Act 1995 or a transferred prisoner on a Transfer for Treatment Direction under section 136 of the Mental Health (Care and Treatment) (Scotland) Act 2003.

Category 3 - Other Risk of Serious Harm Offenders

Offenders not required to comply with the SONR or a mentally disordered restricted patient; who by reason of their conviction are subject to supervision in the community by any enactment, order or licence; are assessed by the responsible authorities as posing a high or very high risk of serious harm to the public which requires active multi-agency management at MAPPA level 2 or 3. This category may include terrorist or terrorism-risk offenders.

How does it work?

MAPPA is a tiered framework, based on three interconnected levels at which risk of harm is assessed and managed. Resources are focused upon the cases where they are most needed, generally those presenting the highest risk of serious harm. The levels are:

Level 1: routine risk management – this level of risk management is used in cases where the risks posed by the offender can be managed by one agency without actively or significantly involving other agencies.

Level 2: multi-agency risk management – where the active involvement of multiple agencies is required to manage and reduce the risk of serious harm posed, but where either the level of risk or the complexity of managing the risk is not so great as to require management at Level 3.

Level 3: Multi Agency Public Protection Panels (MAPPP) – for the critical few where the risk presented can only be managed by a plan which requires close co-operation at a senior level. This would normally be due to the complexity of the case and/or because of the unusual resource commitments required. It can also be where there are high levels of media scrutiny and/or public interest in the management of the case.

Co-ordination is a crucial element of the MAPPA and ensures that the relevant functions of the framework operate effectively. When an offender is placed on the SONR, the MAPPA Co-ordinator receives a MAPPA notification. Where the offender meets the Level 2 or 3 criteria, a referral is also made. Thereafter, the Coordinator facilitates the responsible authorities in their statutory responsibility to do the following:

- Receive referrals for RSOs, other risk of serious harm offenders and restricted patients who pose a risk of serious harm which needs to be managed at either Level 2 or Level 3;
- Share information relevant to the management of the risk of serious harm with other agencies within MAPPA on the basis that the information will be held securely and used by appropriate personnel within those agencies for public protection purposes only;
- Receive the risk management plans and minutes from all relevant Level 2 and Level 3 meetings, showing clearly the status of each offender, the agencies which are delivering components of the plan and review arrangements;
- Provide a single point of contact for advice on all aspects of MAPPA.

3. Progress report on business plan 2023/24

This progress report is in response to the commitment detailed in the MAPPA Annual Report for 2023 that Lanarkshire MAPPA would address the following issues.

Status	Description
Blue	Completed
Green	Task ongoing to following year and for regular review
Amber	On track for completion timescales
Red	Not on track

Action	Lead	Evidence Measure	Target Review / Completion date	Red Amber Green Blue	Progress /Outcome
Consider and prepare for MAPPS implementation	SOG & MOG	Develop implementation plan, training requirements, contingency arrangements etc with a clear and definitive Terms of Reference guided by both national and local position	March 2024		Roadmap for National implementation of MAPPS revised by UK Government from 2024 to late 2025/26. Locally, engagement continues with SG and UKG, including participation in MAPPS Connectivity testing, UAT etc.
MAPPA Audit	MOG	Conduct multi-agency audit of systems used to manage MAPPA cases based on identified Learning Points from Glasgow SCR	March 2024		Completed January 2024 and report submitted to MOG & SOG
Monitor and implement any guidance provided regarding Terrorist/risk offenders	SOG & MOG	Implement any guidance from Scottish Government following consideration of Prevent links, monitor	March 2024		Guidance from SG is still awaited. The SG MAPPA Development Group are tasked with progressing guidance

		development of any Interventions and/or Risk Assessments developed for Terrorist/risk offenders			documents, however this remains a work in progress. No Risk Assessments developed for Terrorist/terrorism risk offenders
Consider conclusions from Level 1 Review and revise processes as necessary	Task Group	Consider implications of continued increase in volume of offenders and revise processes accordingly.	January 2024		Multi-agency Level 1 review completed and recommendations implemented following MOG & SOG approval.
Risk Register to be updated and reviewed	SOG	MAPP ^A Risk Register to be reviewed and updated to reflect current risks	December 2023		Completed. Risk Register updated and reviewed by MOG & SOG
Highlight increase in number of MAPP ^A offenders at National Strategic Group and seek to improve awareness nationally.	SOG	Raise at NSG issue of continued increase in MAPP ^A offenders and improve national awareness	December 2023		Issue raised by SOG Chair at NSG and concerns noted. Agreed to continue to monitor nationally and locally.
Improve awareness of MAPP ^A	Training Sub Group	Increased delivery of awareness sessions across sectors and partners. Utilise MAPP ^A video, Training events, partner organisations content etc.	March 2024		Quarterly MAPP ^A Awareness presentations delivered to increased number of multi-agency staff and Third Sector representatives. MAPP ^A training video promoted and shared across partner organisations etc.

4. **Statistical information¹**

Table 1: Registered Sex Offenders within Lanarkshire area

REGISTERED SEX OFFENDERS (RSO's)	NUMBER
a) Number of Registered Sex Offenders:	
i) At liberty and living in your area on 31 st March 2024 ² :	619
ii) Per 100,000 of the population on 31 st March 2024 ³ :	(Est. population of 661,900) 66
b) The number of RSO's between 1st April 2023 and 31st March 2024 having a notification requirement who were reported for breaches of the requirements to notify:	59
c) The number of "wanted" RSOs on 31st March 2024⁴:	2
d) The number of "missing" RSOs on 31st March 2024⁵:	0

¹ This section is required to be included in the MAPPA Annual Reports as per S11 3 (a) and (b) The Management of Offenders etc (Scotland) Act 2005.

² These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities managed by MAPPA.

³ <https://www.nrscotland.gov.uk/statistics-and-data/statistics/stats-at-a-glance/council-area-profiles>

⁴ A Wanted Registered Sex Offender is defined as those who are subject to the notification requirements of the Sexual Offences Act 2003 and who have a live warrant in force.

⁵ A Missing person is defined as anyone whose whereabouts is unknown and:

- where the circumstances are out of character; or
- the context suggests the person may be subject to crime; or
- the person is at risk of harm to themselves or another.

Table 2: Civil Protection Orders

The Number of	Applied for by Police
a) Sexual Offences Prevention Orders (SOPOs) in force on 31 st March	24
b) SOPOs imposed by courts between 1 st April and 31 st March	1
c) Risk of Sexual Harm Orders (RSHOs) in force on 31 st March	16
d) Number of sex offenders convicted of breaching SOPO conditions between 1 st April and 31 st March	2
e) Number of sex offenders convicted of breaching RSHO conditions between 1 st April and 31 st March	0
f) Number of Foreign Travel Orders (FTOs) imposed by courts between 1 st April and 31 st March	0
g) Number of Notification Orders (NOs) imposed by courts between 1 st April and 31 st March	3

Table 3: Registered Sex Offenders managed under MAPPA

REGISTERED SEX OFFENDERS (RSO's)	NUMBER OF OFFENDERS	
Number of RSOs managed by MAPPA Category:		
	In the community on 31st March 2024⁶	In total on 31st March 2024⁷
i) Level one – Ordinary Risk Management:	615	826
ii) Level two – Local Inter-agency Risk Management:	3	39
iii) Level three – MAPPA:	0	3
b) Number of Registered Sex Offenders convicted of a further Group 1 or 2 crime between 1st April to 31st March⁸.		
i) Level one – Ordinary Risk Management:	21	
ii) Level two – Local Inter-agency Risk Management:	0	
iii) Level three – MAPPA:	0	
c) Number of RSO's returned to custody for a breach of statutory conditions (including those returned to custody because of a conviction of Group 1 or 2 crime):	6	
d) Number of indefinite sex offenders reviewed under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 1 April and 31 March.	3	
e) Number of notification continuation orders issued under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 1 April and 31 March.	1	
f) Number of notifications made to Jobcentre Plus under the terms of the Management of Offenders etc. (Scotland) Act, 2005 (Disclosure of Information) Order 2010 between 1 April and 31 March.	112	
g) Number of RSO's subject to formal disclosure:	2	

⁶ These figures are a snapshot of those offenders currently residing in the community. It does not count those offenders within SPS estate or NHS facilities managed by MAPPA.

⁷ These figures include all offenders who have been notified to the MAPPA Coordinator by the Responsible Authorities in the community and within the SPS estate or NHS facilities as at 31 March 2024. It should be noted the method of recording these figures in the Lanarkshire Annual Report was altered from 2018 onwards. Previously, these figures included all offenders who had been notified to the MAPPA Coordinator at any point between 1 April and 31 March.

⁸ This figure is in relation to those managed at those levels from 1st April 2023 and 31st March 2024

Table 4: Restricted Patients

RESTRICTED PATIENTS (RPs):	NUMBER
1) Number of RPs:	
a) The Health Board(s) in your MAPPA region had responsibility for on 31 March 2024	38
b) The Health Board(s) in your MAPPA region had responsibility for during the reporting year (1 April 2023 to 31 March 2024)	42
2) Number within hospital/community on 31 March 2024	
a) State Hospital:	6
b) Other hospital in your area:	20
c) Community (Conditional Discharge):	12
3) Number managed by MAPPA level on 31 March 2024	
a) MAPPA Level 1	38
b) MAPPA Level 2	0
c) MAPPA Level 3	0
4) Number recalled by Scottish Ministers over the reporting year:	0

Table 5: Delineation of RSO'S by age on 31st March 2024.

Age	RSO Number	RSO Percentage %
Under 18	1	0.12
18 - 21	17	1.96
22 - 25	50	5.75
26 – 30	90	10.36
31 – 40	194	22.32
41 – 50	182	20.94
51 – 60	167	19.22
61 - 70	119	13.69
Older than 70	49	5.64
Total	869	100.00

It is important to note that this table is in reference to the current age of those subject to MAPPA and not the age when the offence was committed.

Table 6: Delineation of RSO's by sex on 31st March 2024

Sex	RSO Number	RSO Percentage %
Male	863	99.31
Female	6	0.69
Other	0	0.00
Total	869	100.00

Table 7: Number of RSO's managed under statutory conditions and/or notification requirements on 31st March 2024

Number of RSO's:	Number	Percentage %
On Statutory supervision:	221	25.43
Subject to notification requirements only:	648	74.57
Total	869	100.00

Table 8: Number of Other Risk of Serious Harm Offenders managed under statutory conditions on 31st March 2024

Other Risk of Serious Harm Offenders	Number
a) Number of offenders managed by MAPPA level as at 31 st March 2024	
I. Level 2 – Multi-Agency Risk management	6
II. Level 3 - MAPPP	0
b) Number of offenders convicted of a further Group 1 or 2 crime:	
I. MAPPA Level 2	0
II. MAPPP Level 3	0
c) Number of offenders returned to custody for a breach of statutory conditions(including those returned to custody because of a conviction of a Group 1 or 2 crime)	6
d) Number of notifications made to DWP under the terms of the Management of Offenders etc. (Scotland) Act 2005 (Disclosure of Information) Order 2010 between 1 April and 31 March	9

5. Business Priorities – Lanarkshire MAPP_A – 2024 / 2025

The multi-agency members of the Lanarkshire Management Operational Group (MOG) and Strategic Oversight Group (SOG) worked collaboratively to agree the following business priorities to address the key issues for the period 2024/25.

High Level Outcomes

1. Learning from a range of sources, including research, local quality assurance activity, practice experience, performance information, and significant case reviews informs priority setting, policy and practice developments
2. Evidence informed changes to policy and practice are introduced, monitored and evaluated, and improve the safety and wellbeing of individuals and our communities.
3. Evidence informed, up to date procedures, protocols and guidance are available in relation to core public protection business and related priority issues, these are implemented effectively and impact on practice and outcomes
4. The collective Lanarkshire MAPP_A workforce is competent and confident in their individual, managerial and support roles to improve the safety and wellbeing of individuals and our communities
5. Relevant, up to date public information is available in a range of accessible and engaging formats to individuals and communities across Lanarkshire
6. The views of victims and/or their families are taken into account in relation to issues that affect them directly and in policy and practice development
7. Collaboration and co-operation between the SOG and other national and local multi-agency partnerships is effective
8. National strategy and policy developments inform SOG activity
9. Local leadership of public protection is effective in driving improvements in public protection practice and in improving outcomes for individuals and our communities

Status	Description
Blue	Completed
Green	Task ongoing to following year and for regular review
Amber	On track for completion timescales
Red	Not on track

Outcome/Priority					
Action	Lead	Evidence Measure	Target Review / Completion date	Red Amber Green Blue	Progress /Outcome
Consider and prepare for MAPPS implementation	Training Sub-Group	Multi-agency group to consider national MAPPS implementation and resulting local issues, i.e. training requirements, contingency arrangements, capacity of services etc	March 2025		
Undertake public protection multi-disciplinary MAPPA Audit of Category 3 cases	MAPPA Co-ordinator	Conduct multi-agency and public protection multi-disciplinary (CP, ASP, VAWG etc) audit on sample of MAPPA Category 3 cases, including those subject to a Supervised Release Order.	March 2025		
Seek assistance from RMA to conduct sample of risk assessments and re-offending rates	MOG Task Group	<i>Consider resource requirements for each cohort. Should be based on risk, not age. Check if RMA Literature</i>	March 2025		

for over 60 and under 30 year-olds subject to MAPPA		<i>Review assists/mentions anything about age profile. C-Port assessment may be instructive/used.</i>			
Outcome/Priority					
Action	Lead	Evidence Measure	Target Review / Completion date	Red Amber Green Blue	Progress /Outcome
Capacity monitoring group to be established to consider and evaluate the volume of MAPPA cases locally,	Training Sub Group	Establish SLWG to consider implications of continued increase in volume of offenders, including those subject to statutory supervision versus SONR only, resourcing, budgets, and impact on services and revise processes accordingly.	March 2025		

NASSO – National Accommodation Strategy for Sex Offenders

NHS - National Health Service

NLC - North Lanarkshire Council

NOMU - National Offender Management Unit

OLR – Order of Lifelong Restriction

ORoSHO – Other Risk of Serious Harm Offenders

RMA - Risk Management Authority

RMP – Risk Management Plan

RP - Restricted Patient

RSO - Registered Sex Offender

RSHO - Risk of Sexual Harm Order

SCRA - Scottish Children’s Reporter Administration

SCR - Significant Case Review

SG – Scottish Government

SHPO – Sexual Harm Prevention Order

SLC - South Lanarkshire Council

SOG - Strategic Oversight Group

SOPO - Sexual Offences Prevention Order

SPS - Scottish Prison Service

SRO - Sexual Risk Order

TTD - Transfer for Treatment Direction.

UAT – User Acceptance Testing

UKG – United Kingdom Government

ViSOR - Violent and Sex Offenders Register

VNS - Victim Notification Scheme

Lanarkshire MAPPA Mission Statement

“We will work together to reduce the risk posed by individuals who may cause harm within our communities. Through effective communication and information sharing, we will make our communities a safer place to work and live.